### REPORT OF THE AUDIT OF THE FAYETTE COUNTY SHERIFF'S SETTLEMENT - 2008 TAXES

For The Period April 25, 2008 Through April 23, 2009



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

#### AUDIT EXAMINATION OF THE FAYETTE COUNTY SHERIFF'S SETTLEMENT - 2008 TAXES

#### For The Period April 25, 2008 Through April 23, 2009

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2008 Taxes for the Fayette County Sheriff for the period April 25, 2008 through April 23, 2009. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

The Sheriff collected taxes of \$251,406,738 for the districts for 2008 taxes, retaining commissions of \$4,912,467 to operate the Sheriff's office. The Sheriff distributed taxes of \$246,038,738 to the districts for 2008 taxes. Refunds of \$1,173 are due to the Sheriff from the taxing districts.

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Jim Newberry, Mayor, Lexington-Fayette Urban County Government
Honorable Kathy H. Witt, Fayette County Sheriff
Members of the Lexington-Fayette Urban County Government Council

#### **Independent Auditor's Report**

We have audited the Fayette County Sheriff's Settlement - 2008 Taxes for the period April 25, 2008 through April 23, 2009. This tax settlement is the responsibility of the Fayette County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement in accordance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Fayette County Sheriff's taxes charged, credited, and paid for the period April 25, 2008 through April 23, 2009, in conformity with the modified cash basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report date November 25, 2009 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to



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provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

November 25, 2009

#### FAYETTE COUNTY KATHY H. WITT, SHERIFF SHERIFF'S SETTLEMENT - 2008 TAXES

For The Period April 25, 2008 Through April 23, 2009

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Charges	Co	ounty Taxes		Taxing Districts	S	chool Taxes	S	tate Taxes
Real Estate	\$	17,390,955	\$	53,968,543	\$	131,519,100	\$	26,521,215
Tangible Personal Property	Ψ	1,626,166	Ψ	1,500,838	Ψ	8,899,939	Ψ	5,567,829
Increases Through Exonerations		3,313		8,937		22,928		26,017
Franchise Taxes		981,667		1,300,741		5,737,646		20,017
Additional Billings		3,727		11,212		27,302		5,801
Limestone, Sand and		-,		,		,,		2,002
Mineral Reserves		1,244		3,238		9,410		1,898
Penalties		100,766		307,007		753,557		156,714
Adjusted to Sheriff's Receipt		6,700		163,651		58,049		(625)
Gross Chargeable to Sheriff		20,114,538		57,264,167		147,027,931		32,278,849
<u>Credits</u>								
Exonerations		26,286		50,520		169,910		44,632
Discounts		324,095		931,238		2,377,669		531,579
Delinquents:								
Real Estate		480		1,685		3,630		732
Tangible Personal Property		18,563		17,139		101,632		50,585
Additional Bills		844		2,532		6,322		1,295
Franchise		4,051		3,740		22,177		
Uncollected Franchise Taxes		64,050		116,164		407,197		
Total Credits		438,369		1,123,018		3,088,537		628,823
Taxes Collected		19,676,169		56,141,149		143,939,394		31,650,026
Less: Commissions *		836,525		1,291,134		1,439,394		1,345,414
Dess. Commissions		030,323		1,271,131		1,137,371		1,5 15,111
Taxes Due		18,839,644		54,850,015		142,500,000		30,304,612
Taxes Paid		18,804,004		54,777,454		142,268,279		30,189,001
Refunds (Current and Prior Year)		35,640		72,561		231,721		116,784
Refund Due Sheriff								
as of Completion of Audit	\$	0	\$	0	\$	0	\$	(1,173)

<sup>\*</sup> See Next Page.

FAYETTE COUNTY KATHY H. WITT, SHERIFF SHERIFF'S SETTLEMENT - 2008 TAXES For The Period April 25, 2008 Through April 23, 2009 (Continued)

#### \* Commissions:

10% on	\$ 10,000
4.25% on	\$ 73,460,549
1% on	\$ 143,939,393
\$350,000 on	\$ 33,996,796

## FAYETTE COUNTY NOTES TO FINANCIAL STATEMENT

April 23, 2009

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Deposits

The Fayette County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

FAYETTE COUNTY NOTES TO FINANCIAL STATEMENT April 23, 2009 (Continued)

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Fayette County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of April 23, 2009, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Tax Collection Period

The real and personal property tax assessments were levied as of January 1, 2008. Property taxes were billed to finance governmental services for the year ended June 30, 2009. Liens are effective when the tax bills become delinquent. The collection period for these assessments was October 6, 2008 through April 23, 2009.

Note 4. Interest Income

The Fayette County Sheriff earned \$44,390 as interest income on 2008 taxes. The Sheriff was in substantial compliance with her statutory responsibility regarding interest.

Note 5. Sheriff's 10% Add-On Fee

The Fayette County Sheriff collected \$1,250,745 of 10% add-on fees allowed by KRS 134.430(3). This amount was used to operate the Sheriff's office.

Note 6. Advertising Costs And Fees

The Fayette County Sheriff collected \$18,270 of advertising costs and \$18,270 of advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The Sheriff distributed the advertising costs to the county as required by statute, and the advertising fees were used to operate the Sheriff's office.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Jim Newberry, Mayor, Lexington-Fayette Urban County Government Honorable Kathy H. Witt, Fayette County Sheriff Members of the Lexington-Fayette Urban County Government Council

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Fayette County Sheriff's Settlement - 2008 Taxes for the period April 25, 2008 through April 23, 2009, and have issued our report thereon dated November 25, 2009. The Sheriff prepares his financial statement in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Fayette County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Fayette County Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.





Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Fayette County Sheriff's Settlement -2008 Taxes for the period April 25, 2008 through April 23, 2009, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Lexington-Fayette Urban County Government Council, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

November 25, 2009